

## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 SSO-00 CCO-00 USIE-00 INRE-00

NSCE-00 SS-14 NSC-10 DODE-00 ACDA-19 CU-04 CIAE-00

PM-09 INR-09 L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01

GAC-01 MBFR-03 SAJ-01 RSR-01 OIC-04 EB-11 IO-12 /142 W  
----- 125127

O R 221910 Z MAR 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 9484

INFO ALL NATO CAPITALS 2809

AMEMBASSY HELSINKI IMMEDIATE

AMEMBASSY MOSCOW

C O N F I D E N T I A L USNATO 1471

E. O. 11652: GDS, 12/31/79

TAGS: PFOR, NATO

SUBJECT: CSCE - PRINCIPLES

HELSINKI FOR USDEL MPT.

HELSINKI: DELIVER TO VEST 0900 MAR 23.

REFS: ( A ) HELSINKI 730 ( NOTAL); ( B ) STATE 44825.

SUMMARY: ITALIAN CONCERN OVER COMPROMISES ON PRINCIPLES MANDATE  
REPORTED REF A WAS EXPRESSED IN STRONG TERMS BY ITALIAN REP  
( BETTINI ) AT MAR 22 SENIO POLADS MEETING. BETTINI  
ARGUED THAT ALLIES WERE ON VERGE OF ACCEPTING IN HELSINKI  
TREATMENT OF INVIOABILITY OF FRONTIERS ALONG LINES DESIRED BY  
SOVIETS AND ARGUED THAT COUNCIL SHOULD MEET MAR 23 TO REVIEW  
SITUATION. BETTINI EVENTUALLY BACKED OFF LATTER PROPOSAL WHEN  
COMMITTEE AGREED TO ADVISE CAPITALS AND HELSINKI DELS OF VIEW  
THAT ALLIES SHOULD AVOID ANY HASTY MOVES ON PRINVIPLES MANDATE,  
WHICH WOULD HAVE EFFECT OF ENDORSING INVIOABILITY OF FRONTIERS  
AS AN INDEPENDENT PRINCIPLE. END SUMMARY

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1. ITALIAN REP OPENED DISCUSSION WITH LENGTHY STATEMENT WARNING  
AGAINST ACCEPTANCE OF INVIOABILITY OF FRONTIERS AS INDEPENDENT

PRINCIPLE SINCE THIS WOULD: CREATE NEW EUROPEAN INTERNATIONAL LAW; RATIFY DIVISION OF GERMANY; PREVENT FUTURE WESTERN EUROPEAN INTEGRATION; AND CONFIRM EASTERN EUROPEAN REGIMES WITHIN EXISTING FRONTIERS. FURTHER IN STATEMENT, BETTINI ARGUED THAT ALLIES COULD ACCEPT LISTING OF PRINCIPLES IN SWISS MANDATE, WITH PREAMBLE OF ALLIED MANDATE UNCHANGED, ONLY IN EXCHANGE FOR MAJOR (UNSPECIFIED) SOVIET CONCESSIONS. HE BASED THIS POSITION ON ASSERTION THAT IF AND WHEN INVIOABILITY FRONTIERS ACCEPTED AS INDEPENDENT PRINCIPLE, SOVIETS WILL HAVE IN EFFECT REALIZED THEIR MAJOR CSCE AIM.

2. BETTINI WAS UNABLE TO SPECIFY PRICE ALLIES SHOULD DEMAND IN EXCHANGE FOR AGREEMENT TO INVIOABILITY OF FRONTIERS AS INDEPENDENT PRINCIPLE, BUT HE ARGUED THAT PRICE SHOULD BE HIGH. IN CONCLUSION, HE CALLED FOR COUNCIL MEETING MAR 23 TO DISCUSS THIS POINT.

3. US REP POINTED OUT RE FRONTIER INVIOABILITY ISSUE THAT ALLIED POSITION COULD BE SAFEGUARDED BY RESTRICTING DOCUMENTS CITED IN THE SWISS LIST, BY LISTING INVIOABILITY AFTER NON- USE, AND BY MAKING IT CLEAR IN COURSE MPT DISCUSSIONS THAT MANDATE LANGUAGE WOULD NOT PREJUDICE EVENTUAL FORMULATIONS IN DECLARATION ESPECIALLY ON RELATIONSHIP NON- USE OF FORCE AND FRONTIER INVIOABILITY ( REF B). FRENCH REP SUPPORTED US VIEW BUT ITALIAN REP SAID SAFEGUARDS WERE INADEQUATE. FURTHER QUESTIONED, ITALIAN REP MAINTAINED THAT HE DID NOT REGARD SWISS LISTING OF PRINCIPLES AS HAVING BEEN " FORMALLY" ACCEPTED AS FALLBACK. FRG REP SUPPORTED ITALIAN VIEW THAT SITUATION IN HELSINKI JUSTIFIED COUNCIL MEETING TO REAFFIRM ALLIED POSITION ON PRINCIPLES. HE NOTED, HOWEVER, THAT MINI- GROUP ON PRINCIPLES WAS SCHEDULED MEET MAR 23 AT 1530. FRG REP ADDED THAT IN VIEW FRG MPT DEL, SOVIETS WOULD ACCEPT AT MARCH 23 MEETING FULL LIST OF PRINCIPLES IF INVIOABILITY OF FRONTIERS WAS ACCEPTED AS AN " INDPENDENT PRINCIPLE." US REP SUGGESTED THAT THIS IMPLY MEANT SOVIETS WOULD ACCEPT SWISS LISTING OF PRINCIPLES, BUT FRG REP SAID THIS WAS NOT CLEAR ON BAIS HIS REPORTS FROM HELSINKI.

4. MEETING ENDED WITH AGREEMENT THAT MAR 23 COUNCIL MEETING NOT RPT NOT NEEDED, AND THAT SPC CHAIRMAN WOULD SEND REPORT TO SYG LUNS NOTING EARLIER US AND CANADIAN STATEMENTS ON RELATIONSHIP BETWEEN NON- USE OF FORCE AND INVIOABILITY

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OF FRONTIERS ( STATE 44825 AND USNATO 1345) AND CALLING ATTENTION TO ITALIAN CONCERNS. AT SAME TIME, COMMITTEE AGREED THAT DELS WOULD INFORM CAPITALS AND NATIONAL DELS IN HELSINKI OF ITALIAN CONCERNS AND REAFFIRM UNDERSTANDINGS PREVIOUSLY REACHED IN NATO REGARDING ACCEPTANCE OF SWISS PRINCIPLES MANDATE. ( SEE USNATO 1237).

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